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- 4 EXAMINING INVASIVE SPECIES POLICY.
- 5 Tuesday, December 1, 2015
- 6 House of Representatives
- 7 Subcommittee on the Interior
- 8 Committee on Oversight and Government Reform
- 9 Washington, D.C.
- The subcommittee met, pursuant to call, at 2:36 p.m., in
- 11 Room 2154, Rayburn Office Building, Hon. Cynthia Lummis
- 12 [chairman of the subcommittee] presiding.
- 13 Present: Representatives Lummis, Gosar, Buck, Palmer,
- 14 Lawrence, and Plaskett.
- 15 Also present: Representative Hurd.

- 17 Ms. Lummis. The subcommittee will come to order.
- 18 Without objection, the chair is authorized to declare a
- 19 recess at any time.
- 20 Today the Subcommittee on the Interior will examine the
- 21 problem of invasive species in the U.S., and the
- 22 effectiveness of the Federal government's attempts to control
- 23 and eradicate invasives. The U.S. Fish and Wildlife Service
- 24 specifically defines an invasive specie as an exotic species
- 25 whose introduction into an ecosystem in which the specie is
- 26 not native causes or is likely to cause environmental or
- 27 economic harm or harm to human health. There are currently
- 28 almost 50,000 such species living in the United States today.
- 29 We promise there will not be a test on how many of those you
- 30 can name.
- 31 The impact of invasive species is hard to ignore. They
- 32 are one of the leading causes of population decline and
- 33 extinction in native plants and animals. They cause billions
- 34 of dollars per year in damages across the country. Recently
- 35 the Department of the Interior estimated that it spends
- 36 \$100,000 million on invasive species management.
- 37 In response to this significant and growing problem,
- 38 President Clinton created the National Invasive Species
- 39 Council in 1999. This Council is co-chaired by the

40 Secretaries of Interior, Agriculture, and Commerce. Its

- 41 mission is to coordinate the work of numerous agencies to
- 42 address and eradicate invasive species.
- 43 Part of the Council's job is to produce a national
- 44 management plan every two years for the treatment and
- 45 eradication of endangered species. Since 1999, the Council
- 46 has only released two plans, one in January 2001 and nearly 8
- 47 years later in 2008. A review of the 2001 plan by the
- 48 Government Accountability Office found problems with
- 49 coordination, delays, and setting clear long-term goals.
- In the past several years, there has been relatively
- 51 little oversight of the Council's work and success in
- 52 managing the invasive species problem. Questions continue to
- 53 be raised about whether the Council and other Federal
- 54 agencies are effectively treating certain invasive species.
- 55 The spread of these nuisances is startling. 2 years
- 56 ago, Dr. George Beck testified before the House Committee on
- 57 Natural Resources about the inefficiencies and
- 58 ineffectiveness of the Council and the Federal government in
- 59 treating invasive weeds. Dr. Beck warned that invasive weeds
- 60 were spreading at a far faster pace than they were being
- 61 eradicated. He questioned the government's claims about the
- 62 amount of land infested with non-native weeds that it

63 successfully treated in previous years. He also cast doubts

- on whether the Council was using the most cost-effective
- 65 means of fighting invasive species. This hearing will allow
- 66 the Council to update us on its progress.
- In addition, we will look at the impact of three
- 68 invasive species that have caused significant and costly
- 69 headaches for my home State of Wyoming as well as Ranking
- 70 Member Lawrence's home State of Michigan. Mr. Hurd will also
- 71 raise some issues in his district in Texas. The nuisance and
- 72 dangers of these particular non-native species provides
- 73 startling illustrations of the harmful effects of endangered
- 74 species and the need for capable treatment efforts.
- 75 Our witnesses today bring a broad and diverse knowledge
- 76 of invasive species and the havoc they wreak on our country.
- 77 We will hear from the executive director of the Council on
- 78 its work. We will also hear from three experts who have
- 79 studied the risks of invasive species in America, and can
- 80 provide insight into the importance and urgency of addressing
- 81 this issue.
- 82 As the problem of invasive species in America worsens,
- 83 we must continue to revisit and reassess the situation and
- 84 our treatment and eradication efforts. I look forward to the
- 85 hearing, and I look forward to our witnesses' testimony, and

- 86 I want to thank you for being here today.
- I also want to thank the ranking member, Ms. Lawrence,
- 88 for being the impetus and driving force behind holding this
- 89 hearing today. And I now recognize Ms. Lawrence, the ranking
- 90 member of the Subcommittee on the Interior, for her opening
- 91 statement.
- 92 Ms. Lawrence. I want to say that it is a pleasure,
- 93 Madam Chairman. I thank you for helping me bring this issue
- 94 forward and for your leadership. I want to thank all the
- 95 witnesses here today for appearing, and I look forward to
- 96 hearing your testimony.
- 97 You have heard some of the statistics that I am sure,
- 98 the witnesses, you are very familiar with. One of the
- 99 concerns we have is that what is our plan. The amount of
- 100 money that we are paying to address invasive species to me
- 101 should not be spent without a comprehensive plan. I
- 102 recognize that, Dr. Reaser, you are new, and so we are
- 103 looking forward to hearing what your vision and what the plan
- 104 is.
- 105 Invasive species pose serious problems to our
- 106 environment, and we understand that, but it is also a
- 107 significant challenge to the conservation of native fish and
- 108 wildlife. No habitat or region is immune from the threat of

109 invasive species. As our chair mentioned, we spend over \$125 110 billion each year controlling these plants and animals and 111 repairing the damage they inflict on our property and our 112 natural resources. As we talk about our environment, you cannot leave out 113 the impact that invasive species has. In Michigan, I want to 114 115 talk about that, and one of the reasons why this is so 116 important to me, zebra mussels are a serious economic threat 117 to our recreational fishing and commercial activity in the 118 Great Lakes. And we in Michigan are passionate about our 119 Great Lakes and our water, and so when you start seeing the 120 impact of these invasive species, this rises to a level of 121 being a very serious concern. 122 The zebra mussels alone has caused more than \$1 billion 123 in damage by clogging the pipes and the filtration equipment 124 of municipalities and industrial water systems. They have also damaged boats and decks, and it costs Michigan more than 125 \$250 million a year to clean those affected pipes and 126 machinery. We are also facing a threat from the Asian carp, 127 128 which can devastate recreational fishing if not controlled. 129 According to the University of Michigan Sea Grant Institute, recreational and commercial fisheries contribute 130

in excess to \$4 to \$7 billion to the economy each year.

Recent reports show that these invasive fish have already

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133 caused significant problems in our Ohio and Mississippi River 134 Basins. Only a few weeks ago, the Michigan Department of 135 136 Environmental Quality and the Department of Natural Resources 137 confirmed the existence of two new invasive species in water, 138 and in 2014 the Administration reports it allotted an 139 estimated \$2.3 billion across the range of Federal agencies 140 and activities to control and eradicate these species. I 141 recognize that this issue requires a long-term plan, and that is what I want to hear today. Also I understand that 142 143 scientists are working around the clock to create a remedy 144 for this problem. 145 Since the plan has not been revised since 2008, even 146 though the regulations, it is required to issue and update 147 every 2 years, one of the things that I am looking for is a commitment for compliance, and that is something that as part 148 of this committee I will be looking for in the future. 149 150 While we have not updated our plan, we know that the invasive species problem has worsened, and I feel strongly 151 152 that a lack of a comprehensive plan on how to deal with this 153 is contributing to the impact. I hope to get some answers today on this issue so that important safeguards can put into 154

place to manage this ever-increasing problem of invasive species.

Thank you, Madam Chair.

Ms. Lummis. I thank the ranking member. I will hold the record open for 5 legislative days for any member who would like to submit a written statement.

[The information follows:]

163 Ms. Lummis. The chair also notes the presence of the

- 164 gentleman from Texas, as I mentioned earlier, Mr. Hurd, a
- 165 member of the full committee. We thank you very much for
- 166 your interest in the topic today. And without objection, we
- 167 welcome Mr. Hurd to participate fully in today's hearing.
- 168 We now recognize our panel of witnesses. We are pleased
- 169 Dr. Jamie Reaser, who is newly minted as the executive
- 170 director of the National Invasive Species Council at the U.S.
- 171 Department of the Interior. Welcome, Dr. Reaser. Mr. Scott
- 172 Cameron, president of the Reduced Risks from the Invasive
- 173 Species Council. Thank you, Mr. Cameron. Dr. Alan Steinman,
- 174 you are the director as well as a professor at the Robert B.
- 175 Annis Water Resources Institute at Grand Valley State
- 176 University. Am I correct?
- 177 Mr. Steinman. [Off audio.]
- 178 Ms. Lummis. And Dr. George Beck, professor of weed
- 179 science at Colorado State University. I studied weed science
- 180 at the University of Wyoming under a colleague of yours,
- 181 probably one that was teaching me before you were born. But
- 182 welcome today, Dr. Beck.
- 183 [Laughter.]
- 184 Ms. Lummis. Pursuant to the committee rules, all
- 185 witnesses will be sworn in before they testify, so please

- 186 rise and raise your right hands.
- 187 Do you solemnly swear or affirm that the testimony you
- 188 are about to give will be the truth, the whole truth, and
- 189 nothing but the truth?
- [A chorus of ayes.]
- 191 Ms. Lummis. Thank you. Please be seated. Let the
- 192 record reflect that all witnesses answered in the
- 193 affirmative.
- Now, in order to allow time for discussions, please
- 195 limit your oral testimony to 5 minutes. Your entire written
- 196 statement will be made part of the record so we will have the
- 197 advantage of it in case it is longer than 5 minutes.
- 198 We will begin with Dr. Reaser. You are recognized for 5
- 199 minutes.
- 200 Ms. Lawrence. Turn your mic on.

- 202 STATEMENTS OF JAMIE REASER, PH.D., EXECUTIVE DIRECTOR,
- 203 NATIONAL INVASIVE SPECIES COUNCIL, U.S. DEPARTMENT OF THE
- 204 INTERIOR, WASHINGTON, D.C.; SCOTT J. CAMERON, PRESIDENT,
- 205 REDUCE RISKS FROM INVASIVE SPECIES COALITION, WASHINGTON,
- 206 D.C.; ALAN D. STEINMAN, PH.D., DIRECTOR AND PROFESSOR, ROBERT
- 207 B. ANNIS WATER RESOURCES INSTITUTE, GRAND VALLEY STATE
- 208 UNIVERSITY, ALLENDALE CHARTER TOWNSHIP, MICHIGAN; AND K.
- 209 GEORGE BECK, PH.D., PROFESSOR OF WEED SCIENCE, COLORADO STATE
- 210 UNIVERSITY, FORT COLLINS, COLORADO
- 211 STATEMENT OF JAMIE REASER, PH.D.
- 212 Ms. Reaser. Mr. Chairman, members of the subcommittee,
- thank you for inviting me to participate in the hearing on
- 214 behalf of the National Invasive Species Council, NISC. With
- 215 me today is Ms. Anne Kinsinger, U.S. Geological Survey's
- 216 associate director for ecosystems. I will summarize my
- 217 written testimony, which has been provided for the record.
- 218 NISC was created by Executive Order 13112, known as the
- 219 Invasive Species Executive Order, on February 3rd, 1999, to
- 220 serve as an independent coordinating body for the Federal
- 221 government's efforts to address invasive species. As you
- 222 have noted, the Secretary of Interior serves as a co-chair of

223 NISC along with the Secretaries of Agriculture and Commerce. 224 The Secretary of Interior also hosts and oversees NISC staff. 225 At this time, 10 additional departments and agencies are members of NISC. They are listed in my written testimony. 226 227 As you may be aware or are aware, I started as executive 228 director of NISC staff just 9 weeks ago. That said, I am not 229 new to the invasive species issue. My work has largely 230 focused on invasive species since 1999, not coincidentally 231 the year in which the executive order was signed. 232 But in actuality, my interaction with the invasive 233 species issue goes back much further than that. My 234 grandmother taught me to fish as a young girl. I can 235 remember being frustrated by the fact that I could not catch 236 anything other than carp. I desperately wanted to see pretty sunfish up close. Because the feeding habits of the carp 237 238 muddied the water, I could not even see a sunfish near the 239 dock. I did my doctoral work in the Great Basin in Nevada, 240 241 specifically at the southernmost extent of the species range 242 of the Columbia spotted frog. During my time in the field, I 243 became aware of numerous adverse shifts taking place in the 244 lands and waters of the sagebrush ecosystem: the invasion of

annual grasses, cheatgrass, and medusahead, and the

introduction of non-native amphibians and tropical fish, to

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name a few. Invasive species clearly warranted concern and 247 248 concerted action. 249 Since that time, I have worked on various aspects of the 250 invasive species issue in more than 40 countries, frequently 251 helping other governments institutionalize their capacities 252 to address the invasive species issue. In the course of my 253 work, I have seen firsthand how invasive species can 254 devastate the lives and livelihoods of people who depend on 255 local resources. Invasive species impact everyone on a personal level, 256 257 although we may not equally or fully recognize the extent to 258 which they do. If we care about food security, water 259 security, human health and well-being, animal welfare, employment and the economy -- in short, national security --260 261 we need to pay considerably more attention to this often 262 subtle, yet nevertheless pervasive and costly issue, invasive 263 species. 264 The invasive species issue is dynamic and complex. 265 Coordinating activities of Federal agencies and working with non-Federal stakeholders to prevent, eradicate, and control 266

invasive species throughout the U.S. and abroad is a

substantial challenge. Thankfully, the challenges can be

269 overcome.

270 Two examples of successes to NISC's leadership include 271 provision of expert advice for more than 100 individuals who 272 have served on the non-Federal Invasive Species Advisory 273 Committee, also created by the executive order. This advice 274 has strengthened Federal programs and initiatives, such as 275 our work on biofuels. And the implementation of the two 276 national invasive species management plans that together 277 contain more than 170 action items. Additional examples can 278 be found in my testimony. As you are well aware, we are operating in a resource 279 280 constrained world, and due to limited resources, it is fair 281 to say NISC has not yet actualized its full potential. With 282 the support of the Department of the Interior as well as 12 283 other NISC member departments and agencies, I intend to do 284 all I can to mobilize NISC's leadership and capacities to 285 effectively implement the Invasive Species Executive Order 286 from the policy level to the ground level and back again. 287 The work includes, but is not limited to, NISC's four 288 major functions: raising awareness of the linkages between invasive species and various aspects of national security as 289 290 they relate to each Department; setting priorities for international action that actually has impact at the ground 291

292	level; fostering a culture of collaboration, innovation, and
293	long-term commitment to problem solving; and facilitating
294	team work across departments and between Federal, State,
295	tribes, and other stakeholders that not only results in
296	invasive species prevented and eradicated, but ecosystems and
297	ecosystem services restored.
298	Thank you for time and for caring about this critically
299	important issue. I am happy to answer questions regarding
300	this. Ms. Kinsinger is available to answer technical
301	questions on specific species as needed.
302	[The statement of Ms. Reaser follows:]
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304 Ms. Lummis. Thank you, Dr. Reaser.

305 The chair now recognizes Mr. Cameron for 5 minutes.

## 307 STATEMENT OF SCOTT J. CAMERON

308 Mr. Cameron. Madam Chairman, Ranking Member Lawrence, 309 members of the subcommittee, my name is Scott Cameron. I am 310 president of a nonprofit organization called the Reduce Risks 311 from Invasive Species Coalition, or RRISC. I appreciate the 312 opportunity to testify today on opportunities to improve 313 invasive species policy and programmatic implementation in 314 the United States. 315 RRISC is a 501(c)(3) organization incorporated in 2014. 316 Our mission is to educate the public on the risks imposed by invasive species and to promote cost-effective strategies to 317 318 reduce those risks. We pride ourselves on being bipartisan 319 with a distinguished advisory board comprised of former 320 senior government officials from the Obama, Bush, Clinton, 321 and Bush Administrations. I am pleased to say that since our 322 inception, we have had a close working relationship with the Congressional Invasive Species Caucus, co-chaired by your own 323 324 representatives, Dan Benishek from Michigan and Mike Thompson 325 from California. 326 Invasive species pose serious economic and environmental 327 problems across the country. They have been estimated to cost the American economy more than \$120 billion a year and 328

to have a \$1.4 trillion annual impact on the global economy.

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330 There are significant public health impacts from invasive 331 species. For instance, invasive species, like West Nile 332 virus and fire ants, put many Americans in the hospital every 333 year, and in some cases they do not survive. Invasive 334 species have single-handedly caused 20 percent of all species 335 extinctions since the 1600s, and they have been implicated in 336 up to half of all the species extinctions over the last four 337 centuries. 338 Indirectly, they cause increased regulatory burden on 339 American society since invasives are in whole or in part 340 responsible for more than 40 percent of the listings under 341 the Endangered Species Act. For example, widespread 342 distribution of invasive cheatgrass in Wyoming and Colorado 343 was a key risk factor that almost led to the listing of the 344 greater sage grouse under the Endangered Species Act earlier 345 this year. If your constituents are concerned about loss of 346 347 biodiversity and species extinctions in the United States, 348 then they should also be concerned about invasive species. 349 If your constituents are frustrated by the regulatory burden 350 imposed by the Endangered Species Act, that is another reason to be concerned about invasive species because they are 351

- 352 putting a lot of species on the ESA list.
- 353 I would now like to offer a number of recommendations on
- 354 how institutional arrangements could be improved to yield
- 355 better results in invasive species management for our
- 356 country.
- 357 Congress should direct the National Invasive Species
- 358 Council to present the Congress with a short annual work
- 359 plan, 5 pages in length, to include deadlines and intended
- 360 outcomes of Council activities. This would help focus the
- 361 political level attention in the agencies on the invasive
- 362 species problem.
- 363 The National Invasive Species Council should provide a
- 364 forum for Federal interagency communication and coordination
- 365 with regional governors associations -- southern governors,
- 366 western governors, and so on. NISC should design a national
- 367 network of regionally-driven, early detection, and rapid
- 368 response capabilities whose regional priorities are
- 369 established based on the advice of the governors of those
- 370 States in those regions.
- 371 NISC should provide a forum for Federal agency regional
- 372 executives, BLM State directors, regional foresters, EPA
- 373 regional administrators, and so on, so that those regional
- 374 officials could more easily get the attention of the

375 departmental political leadership in headquarters in the 376 Office of Management and Budget. And through more 377 coordinated policymaking at the headquarters level, achieve 378 better on-the-ground coordination at the local level. 379 The Council should provide a forum for ensuring and 380 expediting interagency coordination at the headquarters level 381 so that time sensitive decisions involving invasive species 382 policy, regulatory approvals, or research are less likely to 383 be caught up in bureaucratic red tape in D.C. As an example, 384 facilitating Endangered Species Act, Section 7 consultation 385 between USDA and EPA on new pesticides targeting invasive 386 species; working with the Council on Environmental Quality to 387 streamline environmental compliance for agency on the ground 388 invasive species control actions; and achieving an 389 interagency bio control research agenda that would 390 effectively leverage the relative scientific strengths of 391 EPA, USGS, USDA, and the National Science Foundation. Another recommendation. NISC should seek out and 392 393 evaluate international best practices and explore the 394 feasibility of adopting those best practices in the United 395 States. 396 It looks like I am over time, so I will stop, Mr.

Chairman, and I look forward to questions.

398 [The statement of Mr. Cameron follows:]

400 Mr. Buck. [Presiding] Thank you, Mr. Cameron.

401 The chair recognizes Dr. Steinman for 5 minutes.

- 403 STATEMENT OF ALAN D. STEINMAN, PH.D.
- 404 Mr. Steinman. Thank you, Chairman Buck, Ranking Member
- 405 Lawrence, and members of the subcommittee. I appreciate the
- 406 opportunity to testify before you today with regard to the
- 407 threats posed by invasive species, and, in particular, their
- 408 impacts in the Great Lakes region.
- 409 There are four areas that I would like to cover today.
- 410 The first is invasive species and the Great Lakes. The Great
- 411 Lakes serve as the poster child for aquatic invasive species.
- 412 It is now estimated since the 1800s, over 180 non-native
- 413 species have invaded the Great Lakes ecosystem.
- 414 The Great Lakes are a national treasure. They hold over
- 415 20 percent of the world's surface fresh water, and over 90
- 416 percent of the surface fresh water in the United States. The
- 417 importance of this resource, both in terms of water quantity
- 418 and water quality, cannot be overstated given the increasing
- 419 concerns over water security in this Nation and around the
- 420 world.
- 421 Aquatic invasive species are acutely felt in the State
- 422 of Michigan, a state which touches four of the five Great
- 423 Lakes -- our governor likes that four of the five Great Lakes
- 424 favor Michigan -- and where 1 in 5 jobs are linked to water.

The second area I would like to talk about are the ecological

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426 impacts in the Great Lakes. These include habitat loss, food 427 web disruption, and alterations to native fisheries. 428 Two aquatic invasive species that have been particularly 429 problematic in the Great Lakes are the sea lamprey and the 430 Dreissena mussels, which include the quagga and zebra 431 mussels. The sea lamprey, for those not familiar with it, is 432 an eel-like parasite whose native habitat is the ocean. It 433 got into the Great Lakes after the Welland Canal was 434 improved, and it bypassed the Niagara Falls. By 1938, they 435 had reached all of the Great Lakes. Sea lamprey parasitism is not a pretty site. They 436 437 attach to fish with a suction cup mouth, and dig their teeth 438 into fish flesh, and finally feed on fish body fluids by 439 secreting an enzyme that prevents the blood from clotting. 440 The lake trout harvest in the upper Great Lakes has declined 441 from about 15 million pounds per year before the sea lampreys to approximately 300,000 pounds now, a decline of 98 percent 442 443 of this critical fish. The good news is the sea lamprey 444 control program is very effective. We have to apply it every 445 year, though, and it costs about \$20 million per year. 446 The zebra and quagga mussels also have caused extensive

damage. They came in through ballast water discharge. The

448 zebra mussel was first found in 1988 in Lake Sinclair, 449 quickly followed by its larger and more aggressive cousin, 450 the quagga mussel. In fact, the quagga mussel is now 451 estimated to have about 950 trillion -- that is with a "T" --452 in Lake Michigan alone. That is a huge number. They are 453 filter feeders there literally sucking the bioenergetic life 454 out of Lake Michigan. Once you decline the algae levels -they are lower than they are in Lake Superior -- there is no 455 food for the zooplankton to feed on. When there is no 456 457 zooplankton, there is no food for crayfish to feed on, and 458 when there is no crayfish, there is no food for the top 459 predators, the salmon and the lake trout, to feed on. So the 460 devastation to the food web and the economic impacts are 461 enormous. 462 Which leads me to the third area I would like to talk 463 about: the economic influences of invasive species in the Great Lakes. In Michigan, especially affected by aquatic 464 invasive species, the industry has influenced or affected our 465 466 power generation, industrial facilities, tourism, and sport 467 and commercial fisheries, which account for about 30,000 jobs and almost \$12 billion in annual sales based on 2010 data. 468 469 As Representative Lawrence mentioned, the commercial and recreational fishery industry in the Great Lakes is estimated 470

471 to be between \$4 and \$7 billion, and they are at critical

- 472 risk by the presence of these invasive species.
- 473 And finally, I would like to address the management
- 474 implications. With the Asian carp at the entryways of the
- 475 Great Lakes, we must be coordinated in our approaches to
- 476 monitor our waterways to keep invasive species from getting
- 477 into the Great Lakes, quarantine them when necessary and
- 478 where possible, and then finally eradicate them when
- 479 feasible. It is critical to recognize that in a
- 480 hydraulically connected system like the Great Lakes, the
- 481 program to control aquatic invasives is only as strong as the
- 482 weakest link in that chain.
- 483 Regardless of how vigilant or aggressive Michigan may be
- 484 in dealing with aquatic invasive species, its waters remain
- 485 vulnerable if any of the other seven Great Lakes States or
- 486 two Canadian provinces are not as equally vigilant or
- 487 aggressive. And this concept of vulnerability applies well
- 488 beyond aquatic ecosystems. It applies to any connected
- 489 ecosystem across its jurisdictional boundaries, whether it is
- 490 water, land, or air.
- 491 It is clear that we need a coordinated effort to tackle
- 492 invasive species instead of jumping from one crisis to
- 493 another, and good science is needed to make informed

494	management decisions. I clearly understand the role of
495	science having worked in the Everglades restoration before I
496	came to Michigan, and I recognize that science does not
497	dictate policy; it helps inform policy.
498	But let me leave you with this one thought taken from
499	Peter Glick, one of the foremost water resource scientists on
500	the planet. It is very difficult to make good public policy
501	without good science, and it is even harder to make good
502	public policy with bad science.
503	Thank you again for the invitation to appear before you
504	today.
505	[The statement of Mr. Steinman follows:]

507 \\Mr. Buck. Thank you, Dr. Steinman.
508 The chair recognizes Dr. Beck for a 5-minute opening.
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510 STATEMENT OF K. GEORGE BECK, PH.D.

511 Mr. Beck. Chairman Buck, Ranking Member Lawrence, and honorable members of the committee, thank you for the 512 513 opportunity to testify before you today. I am George Beck, 514 and I am a professor of weed science at Colorado State 515 University. Today I represent the Healthy Habitats 516 Coalition, and we are a diverse alliance dedicated to 517 improving invasive species management in our country. 518 In spite of almost 3 decades of efforts by many 519 organizations working to persuade the Federal government to 520 do a better job controlling and managing invasive species, 521 little progress has been made. Zebra and quagga mussels are 522 in the Great Lakes, and Asian carp is poised to invade those 523 bodies. Cheatgrass, knapweeds, and tamarisk abound in the 524 west; Burmese pythons, melaleuca, and hydrilla are wreaking 525 havoc in Florida. Emerald ash borer and other invasive insects are invading the north, east, and Midwest. All of 526 527 these are spreading rapidly, and every State has invasive 528 species without exception. 529 Cheatgrass alters habit so significantly that it is 530 clearly linked to the decline of the greater sage grouse and

its habitat. We possess, however, the knowledge and ability

532	to recover cheatgrass infested safe grass habitat if we would
533	just seize the initiative to do so. For example, CSU weed
534	scientists just completed a comprehensive study to
535	demonstrate such success, and we also have developed
536	approaches that target and eliminate the cheatgrass soil seed
537	reserve, which then will provide the best opportunity to
538	recover native species habitat.
539	The invasive species conundrum in the U.S. is not
540	necessarily due to a lack of knowledge. Rather it is because
541	of chronically poor Federal land management agency
542	performance around managing invasive species. And this is a
543	reflection of chronically poor administrative leadership
544	concerning invasive species.
545	Leadership from the National Invasive Species Council is
546	practically non-existent. NISC is made up, of course, of
547	most of the President's Cabinet. Most prominently, the
548	members are the co-chairs, Secretaries of Agriculture,
549	Commerce, and Interior. Frankly, NISC could be dissolved,
550	and the funds used to operate that body should be spent on
551	decreasing the population abundance of invasive species and
552	recovering native species habitat.
553	This poor Federal performance is due to at least four
554	things that we have been able to identify: inconsistent

555	budgets and non-transparency in the invasive species
556	budgeting process, a lack of collaboration, prioritization,
557	and on-the-ground performance with State and local
558	governments, using NEPA as an excuse for inaction or
559	justification to postpone making timely management decisions,
560	and poor administrative leadership to develop appropriate
561	invasive species public policy, management, and budgetary
562	action.
563	The solution to these problems has been introduced as
564	bills, H.R. 1485 and S. 2240, the Federal Lands Invasive
565	Species Control, Prevention, and Management Act. The bills
566	focus on the Forest Service, BLM, National Park Service, and
567	Fish and Wildlife Services. These are the major Federal land
568	management agencies.
569	The bills require agencies to develop an invasive
570	species strategic plan that fosters cooperative agreements
571	with States and local governments. The bill also has
572	categorical exclusions that will protect high-value sites
573	from invasive species, fully support and facilitate the
574	development of early detection and rapid response, and then
575	years and years of analysis to approve new management tools.
576	The bills also require invasive species population to be
577	decreased by 5 percent net annually to stay ahead of

578 expansion rates, and change the spending parameters. And 579 these would be 75 percent of invasive species funds to those 580 agencies would have to be put on the ground. Not more than 581 15 percent of those funds can be spent on awareness and 582 research, and up to 10 percent on administration. So the 583 bulk of the money will be directed towards healing the 584 problem. 585 HHC has many supporters for these efforts, including an 586 invasive species resolution from the Western Governors 587 Association and direct support from Governor Butch Otter from Idaho, Governor Cecil Andrus, who is the former governor of 588 Idaho and a former Secretary of Interior, and Governor 589 590 Martinez from New Mexico. There is no Federal administrative 591 leadership on invasive species. It is up to Congress to pass 592 strong leadership and pass these bills. Doing so will place 593 our country on the road to begin solving the invasive species 594 problem. We must stop kicking this can down the road. 595 Thank you again for this opportunity to share HHC's 596 thoughts on invasive species management in the U.S. [The statement of Mr. Beck follows:] 597 598

599 Mr. Buck. Thank you, Dr. Beck, and go Rams.

- [Laughter.]
- 601 Mr. Buck. The chair will now recognize members for 5
- 602 minutes, and will recognize himself first.
- Dr. Reaser, how does NISC coordinate its work with
- 604 Federal agencies, and States, and local communities to combat
- 605 invasive species?
- Ms. Reaser. Thank you for the question. NISC
- 607 coordinates work through a series of tiers of coordination.
- 608 NISC itself, as you are aware, are the Secretaries and
- 609 administrators of the 13-member departments. And then within
- 610 the NISC structure, broader structure, we also have policy-
- 611 level leads and more technical-level leads. There are
- 612 interdepartmental coordination mechanisms throughout that
- 613 structure. There are also coordination mechanisms between
- 614 NISC and other structures focused on invasive species, such
- as the Aquatic Nuisance Species Task Force. And there are
- 616 regular joint working groups, and joint committees, and joint
- 617 products with that group and others.
- And then there are on-the-ground activities where
- 619 Federal agency representatives are collaborating with States,
- 620 and tribes, and other stakeholders at the ecosystem level or
- on a species-by-species specific level.

- Mr. Buck. What is the annual budget for NISC?
- Ms. Reaser. For the NISC staff?
- 624 Mr. Buck. What is the total budget, I guess, and then
- if you want to break it down, you can explain.
- 626 Ms. Reaser. Okay. So the approximate budget for the
- 627 NISC staff is about a million dollars per year, and about a
- 628 third of that 30 percent is spent on administering the
- 629 Invasive Species Advisory Committee.
- Mr. Buck. And appropriately what percentage of the
- overall budget goes to administrative expenses?
- 632 Ms. Reaser. So for the NISC staff just to clarify, it
- is about 65 percent would be salary, travel, basic
- 634 operations. And then approximately 30 percent would be for
- 635 the advisory committee's administration.
- 636 Mr. Buck. Dr. Beck, cheatgrass continues to cause
- 637 problems with sage grouse habitat. Could you please describe
- 638 the current status of the cheatgrass threat and what actions
- 639 have been taken to mitigate its spread?
- 640 Mr. Beck. Cheatgrass is a controversial plant relative
- 641 to how much area it occupies. I have heard data everywhere
- 642 from 50 million to over a hundred million acres, so it is
- 643 really hard to know.
- It has not found its way everywhere. For example, 10

years ago was the first time cheatgrass showed up in the

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646 Gunnison Basin in South Central Colorado. And in the 647 Kremmling area, which is, oh, 150 miles north, it has only 648 been there for about 5 years, or at least that is what people 649 say. 650 So it continues to find new homes. The Great Basin is 651 obviously very inundated with it. It is not so bad that you 652 can close your eyes and point and be looking at cheatgrass 653 whether you know it or not, but we are getting close to that. 654 It is there every year. I mean, I hear people talk about, 655 well, it is not a bad year for cheatgrass, and I say wait 656 until June. It is the same very June. And I even had a 657 student in one of my classes tell me that his mother's 658 neighbor was running around picking this grass from around his yard in the foothills. I think it was above the Estes 659 660 Park area. And she wanted to know what he was doing, and he said, well, this does not require any water, I do not know 661 what is. And he was planting cheatgrass. So, you know, Pogo 662 was right when he said, we have met the enemy and they are 663 664 us. 665 So we continue to foster its spread through all kinds of means, some of them inadvertent, and some of them not. But 666

the problem is worsening constantly.

668 Mr. Buck. And what do you think NISC can do to help

- 669 with the cheatgrass problem?
- 670 Mr. Beck. NISC's role is to coordinate with the Federal
- 671 agencies, and I educate a lot in the public. Half of my
- 672 appointment is extension, and so I must give about 50 to 75
- 673 presentations a year through Colorado alone, and I just do
- 674 not see where any coordinating is having effect. In fact, I
- 675 have visited with some Federal employees who do not even know
- 676 NISC exists. So there is a transitional loss someplace
- 677 between Washington, D.C. and the rest of the country.
- 678 Mr. Buck. Okay. Thank you. My time is almost up, and
- 679 I recognize the gentlelady from Michigan for 5 minutes.
- 680 Ms. Lawrence. Thank you, Chair. Ms. Reaser, I
- 681 understand that the one update that has been made to the
- 682 management plan was back in 2008. Is that correct? So help
- 683 me understand why the Council has largely not updated the
- management plan, and when will it be updated?
- Ms. Reaser. Okay. So let us step back to 2001.
- 686 Ms. Lawrence. Okay.
- 687 Ms. Reaser. And thank you for the question. I think it
- 688 is an important one. As you know, in the executive order,
- 689 there is a request for the plan to be revised every two
- 690 years. The reasons behind that were, of course, to set

691 priorities, raise visibility, and so forth, all reasonable

- 692 criteria.
- 693 When the original plan was created, there was a
- 694 tremendous amount of enthusiasm among the departments for
- 695 this new culture of collaboration, and the request was to
- 696 bring priorities together in a comprehensive manner to use
- 697 the word you used previously. The second management plan
- 698 followed the pattern of the first management plan. It was a
- 699 revision thereof, and so it had approximately 90 action items
- 700 in it as did the first one. There were 170 total.
- 701 The second management plan ran from 2008 through 2014.
- 702 Since that time, there has been a process of moving the
- 703 priorities forward from the first two management plans
- 704 collectively. There has also been a process of looking at
- 705 what items within those management plan require further work
- 706 on an evaluation process going forward.
- 707 There has been a delay in the process of moving it to
- 708 the third management plan for a couple of reasons. One,
- 709 there had been unanticipated staff turnovers and vacancies
- 710 that could not be accounted for, and did have a significant
- 711 impact on process. And then more recently, there was a
- 712 desire to hire my position into place to take leadership over
- 713 the third management plan, which I am now in the process of

714 doing. And we are looking forward to having that available

- 715 sometime early next year.
- 716 Ms. Lawrence. Okay. I wanted to ask if it was
- 717 achieving the objective of reducing the invasive species rate
- 718 by 5 percent every year. Are you anywhere close to that
- 719 goal?
- 720 Ms. Reaser. So the Invasive Species Management Plan
- 721 itself is a priority setting mechanism, so each item within
- 722 the plan has different goals and objectives. Only a small
- 723 percentage of those would be dedicated for activities related
- 724 to weeds on the ground. As those projects move forward, each
- 725 of them is going to have a goal that is context specific. A
- 726 number of 5 percent, 15 percent, 20 percent is not
- 727 necessarily going to be fit to purpose for all circumstances.
- 728 So each of the activities undertaken through the plan or
- 729 otherwise is going to set a goal that makes sense context
- 730 specifically.
- 731 Ms. Lawrence. So are you reaching any of those goals?
- 732 Ms. Reaser. Yes, many of those goals have been reached
- 733 through this process.
- 734 Ms. Lawrence. One of the things that the plan, it is my
- 735 understanding that we as members of Congress should know that
- 736 the plan is being updated, and I can tell you that has not

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737
      been a reality. So you are saying, you are making a
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      commitment here today that your plan will be updated by the
739
      spring of next year. And I expect that we will know that
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      that has happened under your leadership. Is that correct?
741
          Ms. Reaser. I am willing to be personally accountable
742
      on that one. There are not many things that I can promise
743
      you, but that one I can assure you under my leadership will
744
      happen as soon as it is feasibly possible.
745
          Ms. Lawrence. I am going to have to come back for
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      another round of questions, but I do want to ask this.
747
      your knowledge now that you are in the position, do you have
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      the funds or the resources to actively, once we get a plan,
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      to implement it and to be able to state to Congress and to
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      the people of the United States that we have a very proactive
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      and committed plan to addressing the Invasive Species Act?
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          And I love the comparison made between endangered
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      species. I think we get a lot of attention and affection
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      when we start talking about endangered species where you need
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      to really talk about the invasive species because that is a
      major component of why we have endangered. So when you
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      submit the plan, will you be able to implement it with your
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      budget and resources?
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Ms. Reaser. That is a very good and pertinent question.

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- 760 We will make sure that where we have good alignment with
- 761 current resources that will be well recognized. There may be
- 762 cases where there is an action item in the plan to mobilize
- 763 additional resources or find efficiencies with existing
- 764 resources, and we will also work to identify that as well.
- 765 Ms. Lawrence. You are not willing to say if you have it
- 766 yet or not because that is what you are saying.
- 767 Ms. Reaser. We have not finished the plan yet.
- 768 Ms. Lawrence. Okay.
- 769 Ms. Reaser. So it would be premature for me --
- 770 Ms. Lawrence. I will give you that.
- 771 Ms. Reaser. Thank you.
- 772 Ms. Lawrence. Thank you.
- 773 Mr. Buck. I thank the lady from Michigan, and I
- 774 recognize the gentleman from Arizona.
- 775 Mr. Gosar. Thank you, Mr. Chairman. Now, Dr. Reaser,
- 776 the Lower Colorado River is in the frontlines of battling the
- 777 quagga mussel. So, Dr. Steinman, we join you, and the salt
- 778 cedar. The mussels threaten the Hoover Dam, the Davis Dam,
- 779 Parker Dam, Imperial Dam, and the Central Arizona Project,
- 780 all of which are part of my district in Arizona. These water
- 781 systems supply electricity and drinking water to millions
- 782 across the Southwest.

783	Now, while the problem is massive in scale, its
784	implications are felt locally and require local action to
785	mitigate their spread. Municipal leaders and community
786	organizations in my district, such as the Lake Havasu
787	Submarine Association, are prepared and willing to do their
788	part, but need resources to do so.
789	So my first question. What specific authorizations
790	currently exist for funding mitigation programs that combat
791	these mussels or salt cedars on a State or local level?
792	Ms. Reaser. Thank you for the question. I do not have
793	specific information available on those authorities, but I
794	would be happy to make that information available to you.
795	[The information follows:]
796	

797 Mr. Gosar. I would like to get them because I think the

- 798 gentleman, Dr. Beck, was making this comment. We have a lot
- 799 of surface activity, but nothing down on the local level, and
- 800 it is imperative that we leverage those resources.
- 801 I would also like to know what type of flexibility
- 802 exists with matching funds from local, and States, and
- 803 private partnerships for these authorizations. Do you have
- 804 that either?
- 805 Ms. Reaser. Thank you for the question. I am going to
- 806 invite Anne Kinsinger to address the answer.
- Ms. Kinsinger. I do not have a comprehensive answer on
- 808 that, but I did want to note that the Fish and Wildlife
- 809 Service does work to coordinate the development of State
- 810 wildlife action plans. And when a species is listed as a
- 811 species of management concern in those plans, then grants are
- 812 available. So I do not think that is the full answer, so I
- 813 think we will need to get back to you with some other
- 814 authorities. But that is a major --
- Mr. Gosar. I would like to know that.
- Ms. Kinsinger. Yes.
- 817 [The information follows:]

818

819	Mr. Gosar. Stay right there. I am going to jump ahead
820	here. So according to Executive Order 131112, NISC is
821	charged with producing a national management plan every 2
822	years that sets forth its goals for treating and eradicating
823	invasive species. However, since 1999, NISC has only
824	released two management plans, those in 2001 and 2008. Can
825	you please explain why there has been such a delay in
826	producing a management plan, and when does NISC plan to
827	produce a national management plan?
828	Ms. Reaser. Thank you for the question. To make it
829	short since I have answered a version of this already, the
830	management plan between 2014 that is when the second
831	management plan sunsetted sorry between 2012, and this
832	management plan, there has been a process in place to
833	identify which items in the second management plan need to be
834	moved forward to the third management plan. A number of
835	items are ongoing understandably. Also
836	Mr. Gosar. I get that, and I see the gentleman over
837	here just wriggling, which is what I am doing, is that there
838	is so much bureaucracy up here, there is nothing trickling
839	down to the local levels. And this is what is frustrating
840	about this is that we always have to set goals. We have to
841	have objectives, and then we have to have outcomes. And if

842 we do not have people on the local level included in those,

- 843 we are never going anywhere.
- 844 And this is what is so frustrating with these groups. I
- 845 have got salt cedars on one side. I have got quagga mussels
- 846 everywhere. I have bison in the Yellowstone National area in
- 847 the Grand Canyon. This is frustrating when you are talking
- 848 about invasive species because you have people with expertise
- 849 and the manpower and willpower to do this, but they cannot
- 850 get any jurisdiction or leverage coming out of your
- 851 Department. Does that make sense to you?
- Ms. Reaser. I certainly understand and concur with your
- 853 frustrations in terms of the priority of getting resources to
- 854 the ground --
- 855 Mr. Gosar. Yes, but it is even worse than that because
- 856 not just getting the resources. But these plans seem to get
- 857 lost in your bureaucracy that are well intentioned and have
- 858 great outcomes, but they cannot get any jurisdiction to say
- 859 we are going to work with you, let us move forward with this
- 860 plan. I mean, it is just absolutely ludicrous with the folks
- 861 back home what is going on with this.
- 862 Ms. Reaser. I understand your concerns, and they are
- 863 warranted. This is a substantial issue of concern that
- 864 deserves priority attention. I can assure you that the third

- 865 management plan will be available early next year.
- 866 Mr. Gosar. Well, I will have to stay. I am running out
- 867 of time. I will stay --
- 868 Mr. Buck. The chair thanks the gentleman from Arizona.
- 869 I just want to make one thing clear. Dr. Reaser, I want to
- 870 make sure we have the correct spelling of the assisted
- 871 witness in this matter. If you could just spell your name
- 872 for the record, I would appreciate it.
- Ms. Kinsinger. Yes, I am Anne Kinsinger. That is Anne
- with an "E." Last name K-i-n-s-i-n-g-e-r.
- Mr. Buck. Thank you very much. And the chair now
- 876 recognizes the gentlelady from the Virgin Islands for 5
- 877 minutes.
- Ms. Plaskett. Thank you, Madam Chair, and Ranking
- 879 Member Lawrence. Good afternoon, ladies and gentlemen, and I
- am so appreciative of you coming here to discuss this issue.
- 881 Invasive species affect our economy, our environment, human
- 882 health in many instances.
- 883 And although we have not focused on it today, and I did
- 884 not hear it in your testimonies, invasive species, such as
- 885 lionfish, brown tree snake, and even invasive Sargassum
- 886 seaweed, have had a devastating effect on all aspects of the
- 887 economic development, agricultural production, and tourism,

888 particularly in my district in the United States Virgin 889 Islands, and in some parts of southeastern United States. 890 I note that several of my colleagues from Florida have 891 introduced legislation related to the lionfish, which are an 892 invasive, voracious eating species that is not native to the 893 waters in which they have come, and have completely attempted 894 in their eating habits to annihilate our own local fish. And 895 our fishermen are up in arms. Our Department of Planning and 896 Natural Resources are trying to create ways to deal with this 897 invasive species both in the Virgin Island, Puerto Rico, and 898 particularly in areas of Florida as well. And there has been success in controlling a few of the 899 900 invasive species, but it is clear you all are completely 901 aware that we need to do more. Ms. Reaser, according to the 902 submitted testimony, you have taken on some really important 903 initiatives. And one of those initiatives is to focus on 904 national priorities and targeted outputs. I wanted to know if you could tell us what the national priorities are, and 905 906 what do you mean by "targeted outputs?" And specifically, of 907 course, you know, my interest would be if the territories are 908 included in those priorities. 909 Ms. Reaser. Certainly the territories are explicitly included in the work we are doing, and thank you for 910

- 911 highlighting them. And in particular, they do face many
- 912 challenges that are particular to island regions. As you are
- 913 probably well aware, invasive species are one of the number
- 914 one threats to biodiversity in island context, and that has
- 915 certainly been the case in the U.S. territories.
- 916 The national priorities are set within the Native
- 917 Invasive Species Management Plan in terms of how the Federal
- 918 government is going to work together, but also with States,
- 919 territories, tribes, and other partners. So each management
- 920 plan sets forward a new set of priorities, and so we will
- 921 have a new set early this next year.
- 922 Ms. Plaskett. And how is that determined, in what way?
- 923 Is it by population? Is it based on economic determinants?
- 924 What sets those priorities?
- 925 Ms. Reaser. Anne Kinsinger would like to address that.
- 926 Ms. Kinsinger. Okay. Hi. I just wanted to say I am
- 927 not speaking to what will be in the plan, but that there are
- 928 a number of scientifically-based techniques that we can use.
- 929 One of them is model the invasivity of the animal once it is
- 930 detected and try to get a sense of how quickly it will
- 931 spread, and try to be able to understand what kind of impacts
- 932 it is going to have, because there are many invasive species
- 933 that come to the country and really do not cause much

- 934 damages, do not spread very quickly.
- 935 So we have a variety of tools that we are trying to use
- 936 that managers and policy makers can deploy to understand how
- 937 quickly and how damaging from both an ecological and an
- 938 economic perspective.
- 939 Ms. Plaskett. Because the reason I was asking what are
- 940 the benchmarks and how do you determine that is more often
- 941 than not, in my area of the Virgin Islands, because it is
- 942 seen that we are small in numbers, we are not given the
- 943 priorities. And I just wanted to share something with the
- 944 committee today, and I am asking that we show this picture,
- 945 and I will pass this around.
- 946 That this is what happens when the invasive species, the
- 947 Sargassum seaweed, which if you think about an island economy
- 948 that is based on fishing and tourism, if that is sitting on
- 949 your beach, it is going to affect your tourism tremendously
- 950 on a regular basis. And that is on every beach in the Virgin
- 951 Islands these last couple of months. So thank you, and I
- 952 would ask unanimous consent to include this in the record.
- 953 And I just wanted to then close with, and I know I am
- 954 running out of time. Mr. Beck, if you could tell us if you
- 955 feel that there needs to be a change and improvement in
- 956 controlling this and how we set these priorities.

957 Mr. Beck. I am not familiar with the seaweed problem other than I am just aware that it exists, so I am not the 958 expert to ask on that. But if we do not have the 959 information, it needs to be dealt with immediately. That 960 961 seems to be the case with almost every new invasive species, you know. Where are we scientifically on it? 962 That is an excellent question to ask, and I think we 963 964 need to address these species unfortunately one at a time, 965 but that is part of the challenge in this. And they all need to be addressed. 966 967 Mr. Buck. With no objection, the picture will be included in the record. 968 [The information follows:] 969 970

971 Mr. Buck. And I would just mention to the gentlelady from

- 972 the Virgin Island that Dr. Beck and I live close to each
- 973 other, and we would be glad to go to the Virgin Islands this
- 974 time of year to look at the seaweed and --
- 975 Ms. Plaskett. Immediately.
- 976 Mr. Buck. Yes, immediately. Great. The chair
- 977 recognizes the gentleman from Arizona for 5 minutes.
- 978 Mr. Gosar. Thank you, Mr. Chairman. Dr. Reaser, we are
- 979 going to come back again to Arizona. And as you know, the
- 980 Tamarisk salt cedar has been spread throughout the Colorado
- 981 River Basin. It has been especially damaging to areas in
- 982 Arizona in my district along the Gila River. These invasive
- 983 and thirsty shrubs steal already limited water to push out
- 984 native plants, strain agricultural resources, and disrupt
- 985 economic activity.
- 986 In communities where the Tamarisk invasion has developed
- 987 into crisis, like Buckeye Arizona on the Gila River, local
- 988 and State leaders have developed action plans to eradicate
- 989 the shrub and restore natural habitats. However, these
- 990 mitigation plans, like I alluded to earlier, have gotten lost
- 991 in the complicated web of Federal invasive species policy, or
- 992 have been flat out resisted by the Federal agencies
- 993 themselves.

994 So what NISC done to engage communities and to empower

- 995 them to leverage the local resources and expertise to address
- 996 problems unique to their area?
- 997 Ms. Reaser. Thank you for the question. To clarify,
- 998 NISC itself is the Secretaries' and administrators --
- 999 Mr. Gosar. I understand.
- 1000 Ms. Reaser. -- of the 13 member Departments. So they
- 1001 themselves would not be having a direct relationship
- 1002 coordinating with the counties. However, many of the Federal
- 1003 agency personnel working in that region have been involved in
- 1004 multi-stakeholder partnerships. You are familiar, I am sure,
- 1005 with the Tamarisk Coalition.
- 1006 Mr. Gosar. Yes.
- 1007 Ms. Reaser. And through those on the ground efforts at
- 1008 better communication and coordination, requests for
- 1009 assistance, individual priority setting, information,
- 1010 exercises, and so forth are brought up through the Federal
- 1011 agencies.
- 1012 Mr. Gosar. So now, is there any benefit or streamlining
- 1013 to this process in coordination with American Indian tribes?
- 1014 Ms. Reaser. Thank you for the question. Are you
- 1015 referring to the work with Tamarisk in particular or with --
- 1016 Mr. Gosar. With any invasive species, but in this case

- 1017 Tamarisk, yes.
- 1018 Ms. Reaser. Thank you for the question. I cannot
- 1019 answer specifically with regard to Tamarisk. I can answer
- 1020 more broadly if that is of interest.
- 1021 Mr. Gosar. Sure.
- 1022 Ms. Reaser. Okay. So within the framework of the
- 1023 Invasive Species Advisory Committee that I mentioned
- 1024 previously, there are two seats dedicated for tribal
- 1025 representatives. There have been five tribal individuals who
- 1026 have filled those seats to date. The tribes are also
- 1027 included in numerous specific actions that are implemented
- 1028 under the National Invasive Species Management Plan. They
- 1029 may participate in specific committees, working groups, or
- 1030 task teams of particular interest to the tribes.
- 1031 The most recent example would be the outreach to tribes
- 1032 and inclusion of tribal representatives and the development
- 1033 of the early detection and rapid response framework that will
- 1034 be released in the near future.
- 1035 Mr. Gosar. Well, but my question is, is there any
- 1036 mechanism in which that can streamline? I mean, they have
- 1037 jurisdictions that are synonymous as a sovereign entity if it
- 1038 exists on their property. Is there is a streamlining
- 1039 mechanism? Not just representation, but is there a

1040 streamlining possibility in utilizing the tribes within a

- 1041 problem?
- 1042 Ms. Reaser. Thank you for the question. The tribes
- 1043 themselves have not brought to our attention a request for
- 1044 that process. If they did, I think we would take into
- 1045 consideration to look at ways to coordinate better. We
- 1046 certainly would welcome more tribal participation at all
- 1047 levels of the work within the NISC and the broader NISC
- 1048 framework.
- 1049 Mr. Gosar. Gotcha. Dr. Beck, I mean, you have seen
- 1050 this from the ground level. How would you orchestrate
- 1051 something in a comprehensive management plan that addresses
- 1052 the gentlelady from the Virgin Islands, to Arizona, to the
- 1053 Great Lakes so that we have all these multiple applications
- 1054 going on? I mean, you are with CSU, right?
- 1055 Mr. Beck. Yes, sir.
- 1056 Mr. Gosar. I have got ASU, U of A, NAU. I mean, they
- 1057 are a pretty good resource out there. But how would you
- 1058 manage a plan like that from your level that would address a
- 1059 lot of these things and synchronize them that may not be so
- 1060 bureaucratically top down driven?
- 1061 Mr. Beck. Well, first, I think is to involve people at
- 1062 the local level. What do they want to do? What is their

1063 land use vision, and then adapt from there. And then geographically you have to start up to the high elevation, 1064 high waters, and then move downstream from there rather than 1065 1066 trying to move up. I have seen it go both ways, and it never 1067 works when you try to run upstream. But at any rate, 1068 visiting and getting input from the local community is 1069 absolutely essential. That is the starting place. 1070 Mr. Gosar. I know we have been chasing the mussels 1071 upstream up to Colorado, so we know your plight there, 1072 absolutely. 1073 Mr. Beck. Yes, sir. 1074 Mr. Gosar. One last question. Dr. Steinman, would you 1075 have any other comments in regards to that process? 1076 Mr. Steinman. Well, I think the coordination is 1077 essential. Without that, things are going to break down. As I mentioned in the oral testimony, written testimony, these 1078 1079 invasive species cross jurisdictional boundaries. Any time 1080 you have these connected systems, the weakest link provides 1081 the problem there. So it is essential that people work together and have a coordinated effort and based on science 1082 is really going to be a critical element to make things

Mr. Gosar. When you empower local people, you find

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successful.

- 1086 people more adaptive to be protecting, right?
- 1087 Mr. Steinman. Absolutely, and I agree with Dr. Beck in
- 1088 the sense that if you do not what their social values are at
- 1089 that local land value, you know, you are just not going to
- 1090 make a difference.
- 1091 Mr. Gosar. Thank you.
- 1092 Mr. Buck. The chair thanks the gentleman from Arizona,
- 1093 and recognizes the gentlelady from Michigan.
- 1094 Ms. Lawrence. Thank you, Mr. Chair. Mr. Cameron, I
- 1095 just want to ask a follow-up question. How do you feel the
- 1096 NISC, from your organization, how effective is it? You gave
- 1097 some recommendations. Does the plan drive the results? I
- 1098 would like to hear your opinion.
- 1099 Mr. Cameron. Thank you. Thank you, Congressman. A
- 1100 couple of thoughts. The first is a plan is ultimately just a
- 1101 piece of paper. What you really need is commitment at least
- 1102 at the assistant secretary level. More than a commitment,
- 1103 active participation. You need assistant secretaries willing
- 1104 to spend 15 percent of their time worried about invasive
- 1105 species. Frankly, I do not think we have had that for quite
- 1106 a while. You need that leadership in order to drive
- 1107 coordination inside Washington in order to provide air cover,
- 1108 if you will, for the people at the regional level, at the

1109 State level who are trying to do the right thing. So a good

- 1110 plan is helpful, it is necessary, but it is by no means
- 1111 sufficient.
- 1112 What I think is really important, echoing some things we
- 1113 have heard before, is taking a lot of hints from the
- 1114 governors. Your own governor is really invested in the
- 1115 invasive species issues even with Michigan's economic
- 1116 problems. He has budget increases in the State budget for
- 1117 invasives. Governor Hickenlooper has been all over the
- 1118 cheatgrass issue from the very beginning in Colorado.
- 1119 So the Federal government needs to pay attention to
- 1120 where the governors are coming from. The Federal government
- 1121 can provide a forum for cooperation among the governors. The
- 1122 Great Lakes Restoration Initiative in your part of the
- 1123 country, Ms. Lawrence, is one example of a fairly successful
- 1124 model. Maybe WGA could do the same on cheatgrass, for
- 1125 instance.
- 1126 Ms. Lawrence. Well, Dr. Steinman, I introduced H.R.
- 1127 1900, the National Sea Grant College Program. And we know it
- 1128 is administered within the National Oceanic Administration,
- 1129 NOAA. Do you believe that Congress should reauthorize it and
- 1130 fund new university research, because one of the things that
- 1131 I am hearing, and who made the quote about good science

versus good policy. So would you please comment on that?

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drinking water?

1133 Mr. Steinman. Thank you, Representative Lawrence. I am 1134 a strong supporter of the National Sea Grant Program administered under NOAA, the National Oceanic and Atmospheric 1135 1136 Administration. It is really where the science, education, 1137 and outreach all come together on a local basis. And even 1138 though National Sea Grant seems to have a marine name to it, 1139 it applies to the gentlelady as well. 1140 And so, whether it is fresh water, salt water, or 1141 estuarian systems, Sea Grant is really there at the local level making a difference educating people and providing the 1142 science to help inform those management decisions that need 1143 1144 to be made. Ms. Lawrence. You know, one of the things that I really 1145 want to drive this point home is that we think about just 1146 1147 fish in the water. But there is an additional effect of the 1148 zebra mussel, an increase of blue water algae, which resulted

in the loss of drinking water to 400,000 Ohio citizens. Can

Mr. Steinman. Yes, thank you for the question. So the

you explain how this invasive species has an impact on our

zebra and quagga mussels, as I said, are filter feeders, so

they are filtering out the organisms that are in the water.

1155 And by doing that, they are clearing the water, and as they

1156	clear the water, there is more opportunity for the blue-green
1157	algae or cyanobacteria to start to form in that system.
1158	Now, it also needs nutrients as well as the light that
1159	is getting through the water. The nutrients particularly in
1160	the Western Basin of Lake Erie were coming off of farm
1161	fields. You had that combination of fertilizer application,
1162	a big rainstorm that moved it all into the lake. And then
1163	you had enough light for the blue-greens to grow the
1164	cyanobacteria, and because they release a toxin, in this case
1165	microcystins, which is toxic to humans, potentially toxic.
1166	That is what Toledo Water Supply just decided to shut down.
1167	Now, we have had algae blooms that are actually larger
1168	than the one last year that shut down the water supply, but
1169	it turned out that they did not grow near where the water
1170	intakes were. So really it makes a difference where those
1171	blooms are forming, but that combination does create
1172	something.
1173	And I want to point out for Ms. Plaskett as well that
1174	clearing of the water by the quagga and zebra mussels also
1175	results in a proliferation of what we call these green algae,
1176	filamentous green algae called cladophora, very similar to
1177	your Sargassum that is washing up on the beaches of the Great

1178 Lakes and creating what we call muck. And nobody wants to go

- 1179 where that muck is. Just like in the Virgin Islands, we are
- 1180 seeing the same thing in the Great Lakes.
- 1181 Ms. Lawrence. I know I only have a few seconds, but,
- 1182 Dr. Reaser, this is where I want to connect your job with
- 1183 these immediate. So when we have an invasive species
- 1184 affecting drinking water, how does these issues rise to the
- 1185 level of you responding or being able to respond to this?
- 1186 And when you have a situation of Virgin Islands, and everyone
- 1187 sitting here are likely to know what is happening, how do we
- 1188 as a member of Congress know that you are actually responding
- 1189 in attacking this, not just a report.
- 1190 But what is your action? And I am sorry, sir, I know I
- 1191 am over, but this is important.
- 1192 Ms. Reaser. It is important, and thank you for the
- 1193 question. To clarify again, NISC itself is the Secretaries
- 1194 and administrators of the 13 member departments. And in many
- 1195 cases, issues such as this do not necessarily have to rise to
- 1196 that level to get action. There are hopefully mechanisms in
- 1197 place in most States and in some territories where there are
- 1198 State-level national invasive species councils. There are
- 1199 also plant councils and aquatic councils, and they can work
- 1200 to bring local levels to State-level attention. State-level

1201 attention can then be brought to Federal partners and so

- 1202 forth.
- 1203 And hopefully at the appropriate level, we are getting
- 1204 response, whether that is a technical-level response, an
- 1205 authority-level response, or some other mechanism that needs
- 1206 to be put in place to assist. So ultimately the response
- 1207 comes through partnerships and communications on up.
- 1208 Ms. Lawrence. Thank you. Thank you for your
- 1209 indulgence, Mr. Chair.
- 1210 Mr. Buck. The chair thanks the gentlelady from
- 1211 Michigan, and recognizes the gentleman from Texas.
- 1212 Mr. Hurd. Thank you, Mr. Chairman, and I appreciate our
- 1213 panelists being here today.
- 1214 Dr. Reaser, in your opening remarks, I appreciate how
- 1215 you brought a context to this issue in how it is a national
- 1216 security issue. That is something, you know, I know a little
- 1217 something about. I spent 9 years as an undercover officer in
- 1218 the CIA chasing al Qaeda and the Taliban, you know, Iranian
- 1219 and IRGC Quds force. And it is great being able to use those
- 1220 talents and experience, you know, going after invasive weeds
- 1221 and worms. It is an important issue to the State of Texas.
- 1222 In Texas we are dealing with the branched broomrape. We are
- 1223 dealing with the Old World boll worm. We are dealing with

- 1224 cheatgrass as well.
- 1225 And, you know, we have talked here today, and I guess my
- 1226 first question is more a philosophical question. We have
- 1227 talked here today about how invasive species pose one of the
- 1228 greatest threats to the agriculture industries in the world,
- 1229 yet are the least funded and recognized. How can we change
- 1230 this mentality to become more proactive in protecting our
- 1231 industries?
- 1232 Ms. Reaser. Thank you for the question. I think it is
- 1233 a really good one, and something that deserves a lot more
- 1234 time than what we have available to us. I think one of the
- 1235 challenges that has existed within this issue I the
- 1236 agricultural context is the long history of using the word
- 1237 "pest" and "weeds," which do not galvanize the public's
- 1238 emotive response to this issue.
- 1239 A lot of people equate "weeds" to dandelions, which are
- 1240 in their background and they do not feel are particularly
- 1241 threatening. The invasive species issue itself, because of
- 1242 examples that have been emerging from around the world, is
- 1243 getting more of the public's perspective on the real risks
- 1244 associated with these non-native organizations, impacting
- 1245 them personally.
- 1246 And I think as we raise the profile of this issue, as we

1247	communicate case studies effectively, as we draw the
1248	relationships between these individual species and people's
1249	personal lives, whether that be in the agricultural context
1250	or otherwise, we will see additional calls for support in all
1251	sorts of ways financial, technical, and otherwise.
1252	The human dimensions of this issue are of particular
1253	interest to me, and I would love to have a side conversation
1254	with you at another date if that is of interest to you.
1255	Mr. Hurd. It is of interest, and I appreciate that.
1256	And also in some of the specifics not only in how do we
1257	educate, you know, folks about how critical of an issue this
1258	is, the Old World boll worm poses a significant threat to
1259	corn, cotton, and other important crops throughout the U.S.
1260	And given that it reached Brazil and Puerto Rico, and that in
1261	June of this year one worm was found in Florida, is there a
1262	Federal protocol in place for an effective response to
1263	eliminate any isolated infestations before the pest spreads
1264	and becomes established in the U.S.?
1265	Ms. Reaser. Thank you for the question. I am not an
1266	expert on that species in particular. I know that USDA has
1267	been working on eradicating the Texas boll weevil, if, in
1268	fact, we are talking about the same species, and that that
1269	work has been mostly successful. I would like to follow up

1270 with you more specifically at a later date when I can get the

- 1271 specifics in front of me.
- 1272 Mr. Hurd. Great. I appreciate that and would welcome
- 1273 that. And my last question, there has been some
- 1274 conversations already on cheatgrass. The latest research
- 1275 suggests that targeting grazing and optimum times, either
- 1276 before the seed polyps develop or after they drop, produces
- 1277 recurrence on rangelands more than anything else we have
- 1278 tried. An given the tremendous wildfire issues and
- 1279 detrimental effects of sage grouse habitat associated with
- 1280 cheatgrass, should not research like this be a priority, and
- 1281 what are agencies doing to coordinate their efforts to
- 1282 streamline unnecessary environmental reviews for pilot
- 1283 projects and trials?
- 1284 Ms. Reaser. So, two different answers. Thank you for
- 1285 the questions. In terms of the grazing question in
- 1286 particular, there are nuances to the grazing that need to be
- 1287 looked at from a research perspective. There are a number of
- 1288 criteria that go into determining whether grazing is an
- 1289 effective technique in terms of managing cheatgrass. Those
- 1290 relate to the history of the land use, in particular, the
- 1291 condition of the land.
- 1292 The micro climate that you are looking at, whether you

- 1293 are talking about grazing with cattle versus sheep, the
- 1294 density of the animals, even the breed of the animals, can
- 1295 make a difference in terms of grazing habits. So there is
- 1296 various work going on to look at best possible strategies for
- 1297 managing cheatgrass, and they may vary across and likely will
- 1298 vary across the landscape.
- 1299 To get to the second part of your question, which I am
- 1300 going to ask you to repeat.
- 1301 Mr. Hurd. Sure. It is, you know, what are agencies
- 1302 doing to coordinate efforts to streamline unnecessary
- 1303 environmental reviews for pilot projects and initial trials?
- 1304 Ms. Reaser. Great. Apologies. Thank you for that.
- 1305 One of the priorities that emerged out of the Western
- 1306 Invasive Weed Summit that I attended two weeks ago was
- 1307 streamlining the NEPA process. This has been a priority for
- 1308 us for a number of years at this point in time, and we are
- 1309 going to continue to move ahead on looking at what we could
- 1310 do to provide better NEPA guidance and streamlining in the
- 1311 invasive species context into the New Year.
- 1312 Mr. Hurd. Mr. Chairman, I yield back the time I do not
- 1313 have.
- 1314 [Laughter.]
- 1315 Mr. Buck. The chairman thanks the gentleman from Texas,

- 1316 and recognizes the gentlelady from the Virgin Islands.
- 1317 Ms. Plaskett. Thank you. Thank you so much. I just
- 1318 wanted to go back to something that we were talking about,
- 1319 and that the ranking, Ms. Lawrence, brought up. When you
- 1320 talked about this is layering, and the responses that come
- 1321 from the local level, to the State level, to the Federal
- 1322 level. You also talked about the management plan, and I know
- 1323 it is the specific task and the mandate of this group to
- 1324 really set those kind of guidelines and those prioritizations
- 1325 out.
- 1326 Can you give me an example of how this has worked in
- 1327 some of these invasive species? In your written testimony
- 1328 you talked about the Asian carp. You talked about
- 1329 cheatgrass. You know, we have given the example about the
- 1330 lionfish. How has this worked to address some of these
- 1331 issues of some of these specific invasive species issues?
- 1332 Ms. Reaser. Thank you for the question. You are
- 1333 particularly interested in the coordination mechanisms and
- 1334 the --
- 1335 Ms. Plaskett. Well, I am just trying to find out some
- 1336 specificity because I just hear a lot of very general
- 1337 discussion about how the process works, and that the
- 1338 management plans are there to make this happen. But I have

1339 not heard -- maybe it was done -- what specific examples you

- 1340 have of where this has worked and where the organization,
- 1341 when this group has actually made it effective against some
- 1342 of these invasive species.
- 1343 Ms. Reaser. Okay. So I want to clarify once again that
- 1344 the National Invasive Species Council is itself the
- 1345 Secretary's and administrators of the 13-member Federal
- 1346 Department. So when we start moving onto discussions about
- 1347 impacts on the ground, we are looking at the engagement at
- 1348 the Agency level and Agency personnel.
- 1349 Ms. Plaskett. Right, but you set those. You set those
- 1350 priorities in that national plan and the management of how
- 1351 that is going to be done, is that not right, in your
- 1352 coordination of all of these agencies.
- 1353 Ms. Reaser. The management plan sets out a series of
- 1354 actions to be taken over the life of the management plan.
- 1355 Ms. Plaskett. And the management plan is how, in fact,
- 1356 these agencies are going to attack these invasive species
- 1357 issues, right?
- 1358 Ms. Reaser. The management plan sets out goals and
- 1359 objectives for achieving certain things. It is not
- 1360 prescriptive in telling the agencies how specifically to move
- 1361 forward on that particular action.

- 1362 Ms. Plaskett. But it sets out guidelines for these
- 1363 agencies on how this is supposed to be done? That is a yes
- 1364 or a no. Does it?
- 1365 Ms. Reaser. It sets out priority actions. It does not
- 1366 explicitly set out guidelines.
- 1367 Ms. Plaskett. So in setting the priorities for them,
- 1368 can you give me an example of how those priorities have not
- 1369 been set since this group has been made, how it has been
- 1370 effective in the invasive species fight?
- 1371 Ms. Reaser. Okay. So I can give you a specific example
- 1372 for what is happening on the ground right now within the work
- 1373 that is being done on cheatgrass. Under a second --
- 1374 Ms. Plaskett. Is that the only way you are able to tell
- 1375 me what it is working on? You are not able to tell me what
- 1376 has been done and what has been effective in the past as yet?
- 1377 Ms. Reaser. I can go through a number of action items
- 1378 in the plan. There are 170 various action items, and I can
- 1379 go through with you at a later date --
- 1380 Ms. Plaskett. Are there too many action items?
- 1381 Ms. Reaser. Pardon?
- 1382 Ms. Plaskett. Are there too many action items maybe?
- 1383 If I give my kids too many chores, they will never get any of
- 1384 them completed.

1385 Ms. Reaser. I understand your concern with the number

- 1386 of activities and the action items, and I can assure you in
- 1387 the next management plan --
- 1388 Ms. Plaskett. I am not concerned. You just cited so
- 1389 many of them as a reason you are not able to tell me which
- 1390 ones they have completed.
- 1391 Ms. Reaser. Well, I can pull out the two management
- 1392 plans at the moment, and I could go through them with you.
- 1393 We do not have time obviously to do that right now. It is
- 1394 something we could sit down and do together.
- 1395 Ms. Plaskett. I just asked for one example.
- 1396 Ms. Reaser. So one example in the management plan was
- 1397 to provide resources to develop an international
- 1398 infrastructure for sharing information on invasive species.
- 1399 A number of activities actually have taken place to result in
- 1400 that. The Global Invasive Species Information Network was
- 1401 created that is housed by the U.S. Geological Survey.
- 1402 We have also contributed resources to setting up a
- 1403 global database. You could call it a global encyclopedia
- 1404 through an organization known as CAVI. That provides
- 1405 information that can be used in the agricultural sector, in
- 1406 the environmental sector, and otherwise to inform decision
- 1407 making, such as risk analyses and risk assessments on the

- 1408 invasive species issue.
- 1409 Ms. Plaskett. And any of these, have you been able to
- 1410 show where the action items, the action that has been taken,
- 1411 has actually scaled back the invasive species, or what the
- 1412 impact that those have had on the particular areas that they
- 1413 have affected?
- 1414 Ms. Reaser. At this point in time, without actually
- 1415 going to the agencies and asking for that particular data --
- 1416 Ms. Plaskett. Can you ask? That is the ultimate goal
- 1417 of the group. Would that not be something that you would
- 1418 know immediately to be able to say that what you have been
- 1419 working on all these years, this is the outcome and this is
- 1420 how we have been able to beat back this national crisis, this
- 1421 national security issue?
- 1422 Ms. Reaser. I understand your concern, and if the
- 1423 management plan action items were specifically targeted
- 1424 towards an on the ground response, that would be feasible,
- 1425 and I collect that information.
- 1426 Many of the items in the management plan are actually
- 1427 focused on enhancing coordination, cooperation, efficiencies,
- 1428 and resource spending, partnerships with States and tribal
- 1429 governments.
- 1430 Ms. Plaskett. And is not all of that the ultimate goal

- 1431 to eradicate the invasive species?
- 1432 Ms. Reaser. They are all creating the enabling
- 1433 environment to allow that to happen.
- 1434 Ms. Plaskett. Dr. Reaser, that is just yes or no. Is
- 1435 not that the ultimate goal of the organization is to do that?
- 1436 Ms. Reaser. The ultimate goal of --
- 1437 Ms. Plaskett. Yes? No?
- 1438 Ms. Reaser. -- the National Invasive Species Council is
- 1439 to facilitate coordination and cooperation of specific duties
- 1440 that are outlined in the executive order.
- 1441 Ms. Plaskett. To what end?
- 1442 Ms. Reaser. Ultimately to the end of preventing, and
- 1443 controlling --
- 1444 Ms. Plaskett. So the answer would be --
- 1445 Ms. Reaser. -- and eradicating invasive species.
- 1446 However, the activities are often many steps removed from
- 1447 what is happening on the ground. So the ability to say we
- 1448 have created an invasive species database is creating an
- 1449 enabling environment to enable people on the ground, whether
- 1450 that is cheatgrass, or zebra mussels, or weevils in Texas, to
- 1451 make a difference.
- 1452 However, being able to say that the data in that
- 1453 database directly resulted in 300 infestations being

1454 intercepted in the field is understandably quite difficult.

- 1455 Ms. Plaskett. Thank you. Thank you, Mr. Chair.
- 1456 Mr. Buck. The chair thanks the gentlelady from the
- 1457 Virgin Islands, and recognizes the gentleman from Alabama.
- 1458 Mr. Palmer. Thank you, Mr. Chairman, and I would like
- 1459 to thank the witnesses for being here and for their
- 1460 testimony.
- 1461 I have got a question about how some of these invasive
- 1462 species enter the country, and I just want to ask, Dr.
- 1463 Reaser, I know that the Department of Agriculture and
- 1464 Department of Interior are involved. But is there an ongoing
- 1465 discussion about, for instance, sportsmen have brought in
- 1466 certain plants that they think are good for wildlife that
- 1467 have turned out not so well. This has been the case in
- 1468 Alabama.
- 1469 And I think as we talk about how to deal with the
- 1470 invasive species who are already here, we need to be talking
- 1471 about how we can prevent some of them from being brought into
- 1472 the country. Can you tell me what kind of activity takes
- 1473 place, what kind of discussions, what kind of strategic
- 1474 planning is going on to prevent that?
- 1475 Ms. Reaser. Thank you for the question. We generally
- 1476 discuss these in the context of pathway interdiction and

1477 prevention at the border. And I am sure you are well aware, there are numerous controls in place at our ports of entry 1478 1479 both on the agricultural side and on the wildlife and human 1480 health side to intercept organisms before they come into the 1481 States. There also are mechanisms in place to interdict 1482 various pathways by which organisms may be introduced, 1483 whether that is through horticulture or other means. 1484 One of the ways in which we are adding value at this 1485 point in time is to increase our capacities for risk 1486 analysis, our ability to look at species before they come to the United States, and determining what is the likelihood of 1487 1488 those organisms being harmful if they arrive here so that we 1489 can proactively make choices about which species to let in and which species to prohibit. 1490 1491 Mr. Palmer. When these things are brought in, and there 1492 was, I think, it is an Asian version of oak trees that was 1493 brought in that a lot of people thought was a great idea for 1494 deer and wild turkey, have now decided that it is not. Is 1495 there any effort to limit the introduction of something like that so that you have got a 5-, 10-year period to determine 1496 if it is problematic? What is the process? 1497 Ms. Reaser. So ideally, risk analyses are informed by 1498 the best available science that you have. They also take 1499

1500 other values and economic concerns into consideration. So if that or any organism became an issue of concern for 1501 1502 importation into the United States, a risk analysis could take place, and it could determine based on the output of 1503 1504 that risk analysis whether there were reasons to prohibit 1505 that organism, whatever it happened to be, and authorities in 1506 place to then follow up with the prohibition. 1507 Mr. Palmer. In the South, we have had to deal with an 1508 invasive species called kudzu. But we have also been dealing 1509 with an invasive weed called Cogan grass, and I think it came into the country as packing material. And, again, it gets 1510 1511 back to the collaboration between the various Federal 1512 agencies and departments of government to make sure that if we bring something in, that it does not have the capacity, 1513 1514 first of all, to reproduce, which I think that surprised a 1515 number of people when that happen. 1516 But in that regard, Dr. Beck, you are the weed 1517 specialist. What impact does the NEPA process have on the 1518 efforts to control the spread of invasive weeds like cheatgrass, and is it helping or hurting these efforts, or 1519 other things like cogon grass, for instance? 1520 Mr. Beck. My apologies. I did not hear the one word. 1521

My hearing is horrible. NEPA you said?

1522

- 1523 Mr. Palmer. Right, NEPA. N-E-P-A.
- 1524 Mr. Beck. My experience personally with NEPA is with
- 1525 working with others that have had to do battle with it, and I
- 1526 guess that is the term that they would prefer to use. It can
- 1527 be an onerous process. It is by design meant to be thorough,
- 1528 but one does not have to take 10 years to make a decision.
- 1529 I think the process is good when it is used as it is
- 1530 supposed to be used, but unfortunately we run into situations
- 1531 where there seems to be a lot of misuse. In other words, the
- 1532 people who are making the assessment simply do not want
- 1533 something coming in, or they do not care, and it go could go
- 1534 either way. NEPA is a problem that needs to be addressed and
- 1535 streamlined.
- 1536 Mr. Palmer. My time has expired. Thank you, Mr.
- 1537 Chairman.
- 1538 Mr. Buck. The chair thanks the gentleman from Alabama,
- 1539 and recognizes the gentlelady from Michigan.
- 1540 Ms. Lawrence. I want to thank you all for being here.
- 1541 For my last set of questions, Mr. Cameron, I agree with your
- 1542 suggestion that Congress should direct the Council to furnish
- 1543 us with a short annual work plan to help focus attention on
- 1544 the Council's work. Ms. Reaser, do you have any objection to
- 1545 that suggestion?

1546	Ms. Reaser. Thank you for the question, and I
1547	appreciate the suggestion that Scott Cameron has brought
1548	forward. My request would be that any reporting be tied into
1549	the National Invasive Species Management Plan process so that
1550	the reporting on that can happen concurrently with any
1551	requests so that we are making sure that we are being
1552	efficient in our reporting processes.
1553	The current reporting for the National Invasive Species
1554	Management Plan is set at the executive order for 18 months
1555	after each management plan. And as we move forward, we
1556	intend to report out on that time frame.
1557	Ms. Lawrence. I would strongly recommend that as you
1558	are working on the plan, that you look at providing us with
1559	updates.
1560	I want to ask Dr. Steinman, what can the Federal
1561	government do to be helpful in your effort in curbing
1562	invasive species in the Great Lakes? What can the Federal
1563	government do? I am a little concerned that we have a plan
1564	that does not really cause action. It is a plan. So please
1565	tell me, what can we do?
1566	Mr. Steinman. Well, thank you, Representative Lawrence.
1567	It really depends on the vector that we are talking for

1568 introduction because there are so many ways that invasive

species can get into the Great Lakes or into any ecosystem.

1569

So, again, that coordination is really critical if you are 1570 1571 talking about species that are coming in from ballast water introduction. And it is critical that the EPA, the U.S. 1572 1573 Coast Guard are all working together, the Canadian government 1574 as well as the U.S. government are working to make sure that 1575 none of these salties are discharging any of the ballast 1576 water organisms that would get in that way. 1577 But in many cases, some of these organisms are being 1578 introduced just by unintentional means or through the live aquaculture trade, and that is when USDA needs to come into 1579 1580 play. So, again, it gets down to coordination. I know this is a common refrain we have been hearing, not just amongst 1581 the Federal government, although that is an important 1582 1583 resource for us not just in terms of their management strategies, but in terms of resources, monetary resources. 1584 1585 But then working with the State and local agencies as well to 1586 make sure that that plan once developed is coordinated and 1587 can be implemented in a rigorous way. Ms. Lawrence. Thank you so much. I want the panel to 1588 know, Dr. Reaser, that I am looking forward to that report 1589 and your leadership, but leadership is needed. All the 1590 members who have spoken here, we represent different parts of 1591

this country, and the issues that we are talking about, and

1592

1614

we covered it. It is economic. It is our water quality. It 1593 is recreational. It is jobs. It is our economy. All these 1594 1595 things are tied to this. 1596 And it seems like there has been this kind of whatever 1597 attitude, and under your leadership, and it is something that 1598 is going to be a priority for me as a member of Congress, is 1599 that we continue to put the focus and the energy. This is 1600 not a job to come in and just kind of sit on the side because 1601 nobody cares what you are doing. You have a tremendous 1602 background when you talk about your resume, and so you 1603 understand the impact of this. 1604 And this hearing to me is important because this is a major impact. You know, I am from the Great Lakes, but you 1605 1606 heard Texas. You heard Florida. You heard the Islands. 1607 This is something that requires the commitment and the 1608 passion, and I am sitting here. I am looking forward to that 1609 leadership. I am going to be actively looking for that 1610 report. And this issue of coordinating the levels of government 1611 is extremely important, and I expect for the plan to lay out 1612 that process so that we have a process where at least there 1613

is a plan where if I am a governor, this is the layers and

1615 this is how we move forward, and there is a process for that.

- 1616 So I want to thank you all for you being here and your
- 1617 expertise.
- 1618 I yield back my time, sir.
- 1619 Mr. Buck. The chair thanks the gentlelady from
- 1620 Michigan. And in closing, I would like to thank our
- 1621 witnesses for taking the time to appear before us today.
- 1622 If there is no further business, without objection, the
- 1623 subcommittee stands adjourned.
- 1624 [Whereupon, at 4:06 p.m., the subcommittee was
- 1625 adjourned.]